Foreign Aid: A Fool's Errand?

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Prior to WWI finance was tied to specific foreign policy objectives

- •Germany
 - financed Ottoman Railways to get port access
 - stopped lending to Russia when alliance collapses
- •France
 - •Denies German access to French capital markets
 - •Gives Russia access as alliance grows in the 1890s
- •England

 Ioans to Russia increase after Anglo-Russian treaty of 1907

Foreign Assistance Begins After WWII

•Economic deprivation tied to international conflict

•The Great Depression and Nazi Germany

•Need to rebuild Europe

•Creation of the World Bank, IMF and other IFIs:

insulate some aid from the preferences of specific donors

Aid Commitments Mirror Domestic Attributes of Donors

•Aid as a percentage of GNP correlates strongly with social welfare expenditures as a percent of GNP

•Left leaning government give higher percentages of aid

•Small European social democratic countries are largest aid donors



Foreign Assistance Has Not Succeeded, At Least Not Very Well

- Very very few countries have graduated from foreign assistance, perhaps only Korea and Greece
- Africa has received \$568 billion over 42 years.
 - Per capita growth rate of median African country is near 0
- No correlations between adjustment assistance and growth
- Debt forgiveness has not been correlated with higher growth
- Recent statistical studies have found
 - Modest relationship between aid and growth (1 percent)
 - No relationship
 - A negative relationship

Foreign Aid Successes

•Health

Immunization: smallpox eradication

•Greater Life Expectancy

•AIDs treatment in Africa?

•Green Revolution

Why Foreign Aid Has Succeeded

Targeted

Simple stand alone tasks

Not dependent on national governance capacity

Why Foreign Assistance Has Failed: Donor Failures

- Lack of accountability for donors
 - Multiple donors
 - Outcomes cannot be associated with specific programs
- Weak Conditionality
 - donors always provide funds
- Donors are incapable of taking adequate account of local institutions and circumstances
 - E.g traditional communal property rights vs exclusive individual ownership

Why Foreign Aid Has Failed: Perverse Incentives

Substitutes for taxes Encourages corruption Weakens social trust

Why Foreign Aid Has Failed: Lack of Local Knowledge

Three Approaches to State Building

Modernization Theory

Institutional Capacity

Rational Choice Institutionalism

Modernization Theory

- Economic and social development leads to political development
- Economic development requires more capital
- Foreign assistance can provide more capital
- Implications for foreign assistance
 - Meet the 0.7 percent of GDP target
 - Provide more funds to meet the MDGs
 - Most types of foreign aid are consistent with modernization theory
 - Budget support
 - Infrastructure
 - Resources for social services
 - Debt forgiveness
 - Structural adjustment

Institutional Capacity

- Economic and social mobilization without greater institutional capacity → political decay (Egypt 2011?)
- Implication for foreign assistance
 - Build state capacity
 - Training
 - Technical Assistance

Rational Choice Institutionalism

- Political and economic outcomes reflect strategic choices made by key actors (usually elites)
- Implications for Foreign Assistance:
 - Change Incentives for Leaders
 - Millennium Challenge Account
 - Trade Agreements
 - Mo Ibrahim Prize
 - Support independent actors
 - Civil society, religious organizations, lawyers, even companies
 - Accept external control where Pareto improving deals are impossible
 - Shared sovereignty
 - Charter cities
 - Neo-trusteeships
 - Examples: RAMSI, GEMAP

Sachs, Easterly, Collier

- Sachs: Give more money (modernization)
- Easterly: Planners vs searchers (rational choice)
 - Planners fail; searchers sometimes succeed
 - Think small; think local
- Collier: External provision of security and accountability (rational choice)
 - No security; no development
 - Think big or at least ambitiously

Sachs is wrong

Collier is right but difficult

Substitute for local governance

Easterly is right

- Think local
- Think small
- Offer incentives

Prescription for Korea

- 1. Continue Japan like pattern: aid leads investment
- 2. Identify some signature initiative:
 - Green innovation
 - Others?